

Female Labour Force Participation Vol 11, Issue 1 28 February, 2024

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Abstract

Women's labour force participation is lower than men's throughout the world. Policymakers are often interested in increasing women's labour supply, given its positive impacts on women's empowerment, children's human capital, and overall economic growth. We identify several policies that consistently increase women's labour supply: increasing childcare availability, empowering women within households, psychological interventions, prompting businesses to offer amenities like flexibility that female employees value, and increased global exposure among export industries that disproportionately hire women. Other policies we discuss, such as skills training or depression treatment, yield more mixed results and are probably insufficient by themselves to increase women's labour supply in environments where they face other large barriers, such as social norms or childcare and other household obligations. We also identify several important barriers to women's labour supply – namely, discrimination and a lack of safety and harassment in public spaces. Developing effective policies to address these constraints remains an important and unresolved question.

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Summary

Throughout the world, women's labour force participation is lower than men's, though the gap between men's and women's labour force participation varies strikingly across regions. Increasing women's labour supply is a common goal for policymakers, given its positive impacts on women's empowerment, children's human capital, and overall economic growth. We survey the literature on the determinants of women's labour force participation and labour market outcomes, on both the supply and demand sides of the market and in a variety of contexts. We highlight the following conclusions:

- There is robust evidence that improving childcare availability increases women's labour supply.
 Recent research suggests that a promising way to do this is through community-provided childcare
 centres. Evidence from Burkina Faso and the DRC is particularly striking in demonstrating that
 mothers are interested in utilising childcare centres even when newly opened (compared to
 expansions of existing programmes).
- Interventions that empower women within the household (by increasing their access to or ability to control resources) can increase their labour supply outside the household.
- It is possible to increase men's support for women's work by changing their attitude toward or beliefs about women's work, either by educating men about the social acceptability of the work environment or correcting misperceptions about other men's beliefs about the social acceptability of work. However, attitude changes may not be sufficient to increase women's labour supply in the longer term, in the presence of other constraints to women's labour supply such as household chores. Intervening with teenage boys is a potential avenue to change attitudes in a way that will lead to behavioural changes that support women's work.
- Psychological interventions to raise aspirations, improve generalised self-efficacy and prompt respondents to visualise the future can increase women's labour supply. The evidence on depression treatment is more mixed, and likely is not sufficient to overcome other barriers to women's labour supply in environments where it is low.
- A lack of safety and harassment in public spaces decrease women's investment in human capital
 and their labour supply. There is evidence that training directed at students and/or teachers
 reduces the harassment faced by female students in primary, secondary, and tertiary education.
 Evidence on reducing harassment in public transportation is limited, though increased policing
 might be a promising approach. Even less is known about how to stop violence against women in
 the workplace, though policies to increase female managers may help.
- Relatively few workplaces offer amenities which female employees value, such as childcare
 or flexibility, which limits women's mobility and contributes to gender pay gaps. Government
 provision of such amenities can have spillover consequences to women in the private sector;
 unions or international buyers can also have a role in pushing for these amenities.
- Discrimination is a barrier to women's hiring and, particularly, to promotion. Inaccurate beliefs, preferences of customers/subordinates and paternalism are contributing factors. Evidence on overcoming these barriers is scant, but affirmative action has the potential to be helpful.
- Evidence from high-income countries suggests that women managers reduce gender pay gaps and are more likely to fire perpetrators of violence at work. However, evidence on the impacts of having women in supervisory, managerial and leadership positions within firms is very limited in low-income countries.
- Increased education or vocational/entrepreneurship training has mixed effects on women's labour supply and earnings, and there is no evidence that training on average improves women's outcomes more than men's. The fact that treatment effects are larger on average when women's labour supply is higher suggests that human capital is not sufficient to increase labour supply in the presence of other barriers.
- Globalisation increases women's labour supply in areas where the industries helped by tariff
 reductions are differentially female-heavy, but decreases women's labour supply if the affected
 industries are more male-heavy or if women-heavy industries are hurt by increased import
 competition.









1 Introduction

Throughout the world, women's labour force participation is lower than men's. But the gap between men's and women's labour force participation varies strikingly across regions, which suggests that the gender-specific constraints to labour supply are context specific. For instance, Figure 1 shows that women's labour force participation in 2021 ranged from 17% in the Middle East and North Africa (vs 72% for men) to 68% in North America (vs 78% for men). Moreover, in most regions of the world, women's labour force participation has stagnated or fallen over the past 30 years, with Latin America a notable exception.

East Asia and Pacific (EAP)

Europe+Central Asia (ECA)

Latin America and Caribbean (LAC)

Middle East and North Africa (MNA)

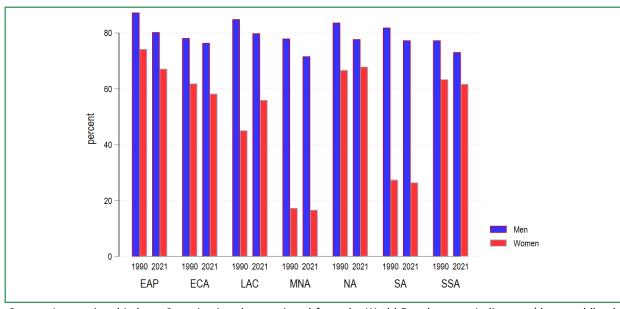
North America (NA)

South Asia (SA)

Sub-Saharan Africa (SSA)

Figure 1: Panel A: Women's labour force participation over time





Source: International Labour Organisation data retrieved from the World Development Indicators (data.worldbank. org). Adults ages 15 to 64 included. The ILO defines labour force participation as "Economically Active: All People Who Supply Labour For The Production Of Goods And Services During A Specified Period."











Women's labour supply has important impacts on women's empowerment (Atkin 2009, Majlesi 2016, Molina and Tanaka 2023) and the human capital of children, especially girls (Qian 2008, Atkin 2009, Heath and Mobarak 2015). Moreover, by contributing to an inefficient distribution of talent, low female labour force participation can be an impediment to overall economic growth (Hsieh et al. 2019, Ashraf et al. 2022, Bandiera et al. 2022). Increasing women's labour supply is thus a common and important policy goal, both as an outcome in and of itself (e.g. the UN's 8th Social Development Goal: "Promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all"), and due to instrumental reasons such as improving children's outcomes or achieving gender equality (e.g. the UN's 5th Social Development Goal: "Achieve gender equality and empower all women and girls").

We accordingly examine the constraints to women's labour force participation on both the supply side (factors that affect women's decision to participate in the labour force) and demand side (factors that affect employers' decision to hire female workers). While we believe this broad distinction is useful, we acknowledge that constraints interact. For instance, a robust empirical finding is that children decrease women's labour supply on the extensive margin, which we consider a supply-side constraint to women's labour force participation. However, we also present evidence that prompting employers to provide "female-friendly" amenities like flexibility in work location or the presence of childcare facilities increases retention of women employees with children.

Many of the constraints we identify point to policies that can potentially increase women's labour force participation by alleviating those same constraints. For example, we cite evidence that harassment on public transportation affects women's transportation, education, and labour supply decisions. Correspondingly, women-only (or otherwise safe) transportation could increase women's labour supply and employers' demand for women workers. However, we also acknowledge that such policies need to be tested in the field to assess whether they have the anticipated impacts on women's labour supply and assess the extent to which unintended consequences might arise.

Starting with the supply-side, we begin by discussing the role of fertility and childcare. Throughout the world, women spend more time on childcare than men, so there is strong reason to believe that reducing fertility increases labour supply. Some studies indeed find that increased access to contraception increases labour supply, while others do not, highlighting the potential complementarity between such programmes and contextual factors like the sectoral distribution of jobs. The evidence on childcare availability increasing women's labour supply is more consistently positive, with recent evidence finding that community-provided childcare is a promising mode of delivery.

We then examine the role of intrahousehold constraints, norms, and psychological factors. Within the household, there is evidence that a woman's bargaining power affects her decision to work. Closely related is the idea that cultural norms - a society's informal rules about what constitutes appropriate behaviour – affect labour supply. In both cases, increasing men's support for women's work can potentially increase women's labour supply. At the same time, internal considerations matter too; we discuss several recent papers that find that psychological interventions affect women's labour supply.

Finally, we discuss workplace amenities. Given evidence that women have high demand for flexibility in workplace arrangements (presumably due to care-taking obligations), there is evidence that jobs that provide flexibility or amenities like childcare increase women's labour supply in the short run, though the longer-run evidence is more mixed, plausibly because women ultimately have difficulty combining even flexible work with home obligations. These "female-friendly" amenities also contribute to gender wage gaps by discouraging female employees from leaving, and thus increasing employers' monopsony power of them.

We then turn to the demand-side. We start by discussing the potential for discrimination to affect women's labour force participation. We present evidence from job advertisements and hiring experiments consistent with discrimination in hiring, i.e. the differential treatment of men vs women with the same productivity.











There is also evidence that employees respond more negatively to feedback from female supervisors and have biased beliefs about their ability, which suggest that many firms are promoting fewer women than is optimal. However, interventions that provide exposure to, or information about, female leaders can mitigate some of these disparities.

We then examine the role of human capital, looking in particular at education, vocational, and entrepreneurship training. While in some cases, improved skills increase women's earnings and labour supply, in other circumstances, no effects are found. There is also no consistent pattern of effect sizes between women and men. These mixed effects make sense, given that programmes to increase human capital primarily pay off in the presence of jobs that reward that specific human capital.

Finally, we examine the effects of globalisation on women's labour force participation. The extent to which increases in globalisation (e.g. by reducing tariffs) increases women's labour force participation varies depending on the female-intensity of employment in the most affected sectors, but a frequent finding is that, on average, globalisation promotes women's labour supply. The extent to which globalisation reduces gender pay gaps depends on context-specific factors like the industrial composition and enforcement of anti-discrimination laws.

Overall, the evidence we discuss suggests that women's labour force participation is affected by both "tangible" constraints such as childcare availability or harassment on transportation to work, and by more "intangible" constraints such as norms against women's work and psychological barriers. These constraints can be addressed by policies that target women (e.g. by raising their bargaining power), their communities (e.g. by increasing childcare availability), as well as interventions that prompt businesses to address discrimination against women or offer more female-friendly amenities.

2 Factors affecting women's decision to participate in the labour force

2.1 Fertility and childcare

Ever since the theoretical foundations of the economics of the family were developed (Becker 1965, Becker 1981), economists have recognised that women's home production and participation in the paid labour force may interact due to many factors, including the allocation of time towards childcare responsibilities. However, empirically testing the relationship between childcare and fertility is frequently confounded by the many other factors that affect fertility decisions such as education and access to contraception. Empirical tests also face a "reverse causality" issue, since higher labour force participation may impact the decision to bear children or to use contraception. Research summarised in this section has therefore used a variety of strategies to estimate plausibly causal effects of fertility and childcare on female labour force participation. Overall, there is both consistently positive evidence of the effect of improved childcare and substantial heterogeneity in the effects of fertility availability on labour force participation by country, highlighting the importance of context-specific factors like job availability, overall labour market structure, and social support structures for working families.

Fertility

Evidence at a macro-level is mixed on the impact of fertility on female labour force participation. While overall fertility levels worldwide have been falling, there has not been a corresponding worldwide increase in female labour force participation rates. As Klasen (2019) notes, the overall correlation is generally flat; see Figure 2.











90 Labor force participation rate, female (% of female East Asia & Pacific population ages 15-64) (modeled ILO estimate) 80 Europe & Central Asia 70 - Latin America & the Caribbean Middle East & North Africa 60 South Asia 50 Sub-Saharan Africa 40 Bangladesh 30 Brazil China 20 Egypt, Arab Rep. 10 India 0 Thailand 2 3 4 5 6 7 1 Tunisia Fertility rate, total (births per woman)

Figure 2: Total fertility rate and female labour force participation rate (15-64) by region and selected countries. 1990-2015

Source: Klasen (2019) based on World Development Indicators

This finding departs strongly from the work of Bloom et al. (2009) that suggested there is a strong, negative relationship between fertility and female labour force participation. One notable difference between the two studies is the choice of sample; Bloom et al. (2009) include richer countries, for example. Hausmann and Székely (2001) find in their analysis of 15 Latin American countries that the effect of fertility on labour force participation is highly heterogeneous. Thus, the evidence suggests that any relationship between fertility and labour force participation is context specific. Indeed, Aaronson et al. (2021) study 103 countries from 1787-2015 and find that the effect of fertility on labour supply depends upon the level of economic development as well as the structure and types of jobs available to women.

Empirical microeconomic studies based in low-income settings tend to find stronger effects of fertility (or, contraception access, more precisely) on female labour force participation. These results are echoed in a narrative review by Finlay (2021) demonstrating that there are linkages between reproductive autonomy, childbearing, and labour force participation on the extensive and intensive margin. Canning and Schultz (2012) review the evidence from micro-level studies and similarly find that access to contraception increases female labour force participation. Both Herrera Almanza and Sahn (2018) in Madagascar, as well as Miller (2010) in Colombia, find that large family planning programmes increased labour force participation in the formal sector. Both of these papers highlight that postponing a woman's first birth in particular may be an important indicator of when and whether women enter paid employment. Other work by Herrera Almanza et al. (2019) in Madagascar suggests that because contraception affects the timing of the first birth, it also affects the timing of labour force entry (via school disenrollment) and may also affect the type of employment women pursue. More recent evidence similarly finds that a randomised female empowerment programme for adolescents, including information on sex and contraception, resulted in lower rates of childbearing and higher rates of self-employment in Uganda (Bandiera et al. 2020). On the other hand, Branson and Byker (2018) find that the effect of an intervention aimed at reducing childbearing in South Africa had no impact on employment despite finding increases in wages. Thus, the microeconomic evidence confirms that the impact of fertility on women's labour market outcomes is very likely context-specific.







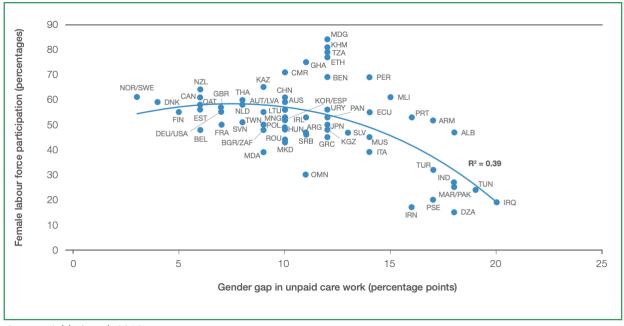




Childcare

Worldwide, women typically do the bulk of unpaid care work, potentially making it relatively more difficult for them to also engage in paid employment. A report by the International Labor Organization on the state of unpaid work and labour markets supports this hypothesis (Addati et al. 2018). This report cites data showing that women are substantially more likely than men to report child and home responsibilities as reasons for not engaging in paid labour. Similarly, in countries where women do relatively more of the unpaid childcare work (compared to their male counterparts), women's labour force participation is lower, as shown in Figure 3.

Figure 3: Relationship between the gender gap in unpaid care work and women's labour force participation in 2017



Source: Addati et al. 2018

Globally, high-quality childcare is expensive, leading older children and other relatives to frequently contribute to childcare duties. Talamos-Marcos (2023) documents that in Mexico, for example, the death of a grandmother in the household reduces maternal labour supply by 12 percentage points since mothers disproportionately assume childcare responsibilities. Simply leaving children unattended may also be a typical strategy used when others are unavailable. One estimate indicates that over 35.5 million children under five are left without any adult supervision (Samman et al. 2016).

Given the lack of childcare options, women typically work shorter hours and as many as 38% of women bring their children to work with them, a pattern correlated with lower earnings and profits for self-employed women as compared to men (Delecourt and Fitzpatrick 2021). Seeking flexibility to combine work and childcare, there is evidence that women working with children tend to adjust their work location and the type of industry they join (Delecourt et al. 2023) and switch from wage to self-employment (Heath 2017, Berniell et al. 2021). This correlation suggests that across the world, women's labour force decisions are at least partly based upon childcare needs, and that for many families there is a porous boundary between work and home life (Bertrand et al. 2010, Le Barbanchon et al. 2020).

Given evidence on the effect of children on women's careers, research has examined the effects of childcare on women's career outcomes. In their meta-analysis, Halim et al. (2023) find that in 21 out of 22 studies from low-income countries, improved access to childcare increased female labour force participation on both the extensive margin (whether a woman works at all) and intensive margin (how many hours a woman works). Work not included in that study has demonstrated similar findings. For example, Clark et al. (2019) in Kenya find that a one-year voucher for private childcare increased employment by











10 percentage points despite only having a 30% take-up rate. They also document that due to the more regular childcare arrangements that the voucher facilitated, women changed their types of employment from flexible jobs such as sales and laundry to those with more regular hours in the service sector. Hojman and Lopez Boo (2022) find that mothers induced to utilise a public childcare programme in Nicaragua by its random assignment to their neighborhood were 12 percentage points more likely to work. Martinez and Perticara (2017) show that childcare provided to older children can also increase female labour supply; they find that offering after-school care for children aged 6-13 increases maternal employment by 4.3 percentage points.

Two exceptions run counter to the finding that childcare raises female labour supply. Bjorvatn et al. (2022) randomised Ugandan households into either a childcare voucher; a cash grant of equivalent value; both, or neither. They find significant increases in maternal work only in the cash grant treatment arms. While the childcare only arm increased the likelihood of working outside the home only for fathers, it did increase the business earnings of mothers. A randomised programme that provided access to free daycares in Brazil found that there were no differences in female labour force participation once children reached schoolage, suggesting that other household production constraints may affect labour force participation even when childcare is available (Remaio 2023).

There is an exciting, and growing, body of work examining whether community-organised nurseries, daycares, and preschools impacts parental outcomes. Donald et al. (2023) find that community-based childcare centres in the DRC are heavily used, resulting in increases to women's agricultural productivity and also a 2.4 percentage point increase in women's likelihood of engaging in non-agricultural wage work. Ajayi et al. (2022) similarly find that the facilitation of community-based childcare facilities at public works projects in Burkina Faso increased female employment by 8.3 percentage points. Together, these studies suggest that women do demand childcare, and community organised childcare facilities are a promising method to meet this demand and improve women's labour market outcomes.

2.2 Intra-household constraints

Women's labour supply decisions are rarely made by women alone; typically other family members are also involved. The decisions will therefore depend not only on women's preferences but also on the preferences of other family members and the process by which the family makes decisions. The literature typically focuses on the dynamic between husbands and wives as working-age women are very often married, though some research allows for the role of other family members like the women's parents or parents-in-law.

In standard models, labour is a disutility so greater control in the household should allow women to work less. There is indeed evidence of this hypothesis in developed countries (Angrist 2002, Chiappori et al. 2002, Rangel 2006). However, new data from developing countries suggest this basic premise may not apply there.

Bursztyn et al. (2023) present nationally representative statistics from 60 countries on norms about women's employment. They find that in virtually every country, women are more likely than men to agree that women should have the freedom to work outside of the home. The widest female-male gaps come from developing countries, while there is virtually no gap in the United States. There are various reasons why men in developing countries may internalise norms against women's work to a greater extent than women themselves do (Bernhardt et al. 2018, Field et al. 2021), but in settings where this occurs, husbands' preferences may constrain women's labour supply. Broadly speaking, there are two ways one might think of overcoming this constraint: raising women's control in the household, or making husbands more supportive of women's work. There is evidence on the effectiveness of both approaches.

Field et al. (2021) provide evidence from a large field experiment in India on the first approach of raising women's control. The authors randomise whether women were given bank accounts, training in account











use, and direct deposit of their public sector earnings into their accounts (rather than their husbands' accounts). Relative to the group that only received accounts, those who also received direct deposits and training worked more in both the public and private sectors. The effect on private sector employment can be explained by a model in which husbands' preferences constrain women's employment, but giving women greater financial control raises their bargaining power and overcomes this opposition from husbands.

Heath and Tan (2020) find similar effects from India's Hindu Succession Act, a law that was phased into different states in India between 1976 and 2005 and enhanced women's ability to inherit property. In theory, this law would have raised women's unearned income and thus their control over household decisions. Using age and religious variation in exposure to the law, the authors find the law raised women's labour supply. A disutility to the husband from the wife's work is one explanation for this result, though the authors explore an alternative mechanism in a household model that deviates from the efficient benchmark: an increase in a woman's autonomy in the household increases the share of her income in her control, thereby raising her returns to work and increasing her labour supply. Either mechanism is consistent with the idea that raising women's control in the household increased their labour supply.

While inheritance rights and financial control could affect women's work by shifting the underlying distribution of power in the household, Lowe and McKelway (2023) study much lighter-touch interventions that sought to give wives in India more control over their labour supply by simply changing how a women's employment opportunity was presented to married couples. The authors randomised whether one spouse had the ability to withhold information about the job from the other, thereby preventing the wife from enrolling in it. Among the couples where information was symmetric, they further randomised whether spouses were informed separately or informed together and encouraged to discuss the opportunity. They find no evidence that spouses withhold information, while the discussion treatment significantly reduced take-up of the job. The authors provide suggestive evidence for an explanation that rests on veto power decision making. Relatedly, a cash grant and training programme in Tunisia increased labour supply, but only among women who were assigned to a treatment in which they were not encouraged to invite their partner to training (Gazeaud et al. 2023). More broadly, the evidence suggests that much remains to be learned about intervening directly in the household decision process, but that interventions that shift determinants of women's bargaining power can be effective in raising their labour supply in some settings.

An alternative approach is to change husbands' and family members' opinions about women's work. McKelway (2023a) partnered with a large carpet manufacturer in India as it introduced new jobs for women, and randomised whether women's husbands and parents-in-law were given only basic details about the programme, or basic details along with a short (six-minute) promotional video. The video included shots of the workplace and first-hand accounts designed to assuage worries regarding, for instance, safety and ability to manage both work and household chores. Women in both treatment arms were given basic details and shown the video. Showing family members the promotional video increased women's take-up of the programme from 9% to 16% in the following months. These results suggest women's employment may be constrained by the opinions of their family members, but also that these opinions could be shifted by a low-cost promotional intervention. Relatedly, Subramanian (2023) finds that reminding female job seekers in Pakistan about discussions with their families makes women less likely to apply to some jobs (specifically, jobs with male supervisors), which is consistent with family opinions constraining female labour supply. In the political sphere, Cheema et al. (2023) find that a campaign to increase political participation only increases women's voting if men in their household are targeted too.

On the other hand, Dean and Jayachandran (2019) find no effects of a video intervention very similar to that in McKelway (2023a) and also implemented in India. One explanation for these differing results is that Dean and Jayachandran study women who were already employed. Family members of such women would already have a great deal of information about women's work, which could make them unlikely to be swayed by a short video. Another explanation is that Dean and Jayachandran study results over a one-year time horizon. Indeed, McKelway's employment effects had faded by one year; she provides suggestive evidence that this is because large amounts of unpaid labour in the home made women's paid work unsustainable.









Work by Dhar et al. (2022) suggests another way to change husbands' opinions: reshaping the gender attitudes of adolescent boys so they grow into husbands who are more supportive of women's labour supply. Adolescence is a natural time to intervene because it is a critical phase in the development of such attitudes. Indeed, Dhar et al. (2022) find that an intervention targeting gender attitudes in secondary schools made boys' attitudes about women's employment more progressive over a two-year time horizon. While participants were too young to measure impacts on many economic outcomes, the researchers find some evidence of behavioural change including that boys complete more household chores (though girls do not report a reduction in chores). The researchers plan to conduct a longer-term follow up, which will help shed light on whether these impacts translate to changes in adult employment, marriage, and fertility behaviour.

2.3 Norms

A growing empirical literature has studied the role of cultural norms – a society's informal rules about what constitutes appropriate behaviour – in shaping women's labour force participation decisions. The first generation of this literature sought to establish that norms, and the underlying attitudes that shape them, matter for women's economic outcomes. Put differently, researchers sought to establish that economic factors alone could not explain women's economic decision-making. In a seminal paper, Fernandez and Fogli (2009) find that labour force participation among female second-generation immigrants to the USA is highly correlated with female labour force participation and fertility outcomes in their parents' country of origin. By examining work behaviour among second-generation immigrants, the researchers are able to identify the role of inherited cultural values holding economic conditions fixed.

The influence of cultural norms on women's work is also borne out in survey and ethnographic evidence, where researchers find that unequal gender norms within a society are strongly negatively correlated with women's participation in the labour force (Fortin 2005, Muñoz-Boudet et al. 2013, Giuliano 2021). Norms that constrain women's work can take on different forms, though often centre on (1) women's social interactions and freedom of movement; (2) men's role as family breadwinner; or, (3) men's and women's responsibilities regarding child-rearing and other household duties (Jayachandran 2021).

What causes a society to develop norms that constrain women's economic behaviour? Researchers have documented several important historical determinants of gender attitudes, including differences in pre-industrial systems of agriculture. Building on Boserup (1970), Alesina et al. (2013) show, for instance, that pre-industrial tilling practices can help explain gender norms and rates of women's work today. In particular, some societies prepared agricultural land using ploughs while others used hand tools such as hoes. Because of their upper-body strength, men had a large advantage relative to women in plough tilling; this advantage was smaller when tilling was done with hand tools. As a result, women played a lesser role in agriculture in societies that relied on the plough. Boserup hypothesised that these differences in the gender roles across societies persisted, which Alesina et al. validate by documenting that historical plough use is strongly predictive of both present-day rates of women's work and attitudes surrounding women in leadership positions. Depth of tillage, which is determined by soil type, also shaped women's historical participation in agriculture and has been shown to influence both women's work and gender norms today (Carranza 2014). Modern gender norms can similarly be predicted by pre-industrial economic activities such as hunting-and-gathering (Hansen et al. 2015) and pastoralism (Becker 2021).

Pre-industrial societal characteristics can only explain part of the observed heterogeneity in gender attitudes; there is tremendous variation in local norms even when looking among members of the same cultural or ethnic group. In a study in Odisha, India, Agte and Bernhardt (2023) show, for example, that while there is strong agreement among members of the same Hindu caste group in a given village about whether it is appropriate for women to work outside the home, individuals from that same caste but in the neighbouring village may exhibit a starkly different opinion. Within the Hindu caste system, restrictions on women's freedom of movement are tied to concepts of "purity". Agte and Bernhardt find that variation











in Hindus' adherence to caste purity norms can be explained in part by variation in the local presence of Adivasis (the indigenous minority) in their village. Adivasis are outside of the caste system and don't traditionally follow caste purity norms; as such, Adivasi women are more likely to work. The researchers present evidence to show that there is local norms transmission from Adivasis to Hindus: when Hindus live in Adivasi-majority villages, they report lower adherence to caste purity norms regarding female seclusion and Hindu women are more likely to report paid employment outside the home. At the individual level, transmission of gender attitudes from an outside group has also been documented in schools and other settings where people from different cultural or ethnic backgrounds are placed in close contact (Giuliano 2021).

From a policy perspective, it is important to understand not only the historical determinants of gender norms, but also what works – and what doesn't work – to change norms and attitudes in the short-run. Researchers have recently begun to build an evidence base on this question. Several studies have sought to directly target individuals' gender attitudes, with mixed results. In particular, as mentioned earlier, Dean and Jayachandran (2019) found no effects, and McKelway (2023a) only short-term impacts, of a promotional video on men's attitudes towards women's work in India, while there is some promise in the approach of targeting men's attitudes about women's work, particularly among adolescents, whose ideas are more malleable to change (Dhar et al. 2022).

Another approach to changing gender norms is to target the disconnect between individuals' privately held beliefs on this topic and their perception of the beliefs held by friends, neighbours, or other community members. Bernhardt et al. (2018) survey households in Madhya Pradesh, India, about both their own beliefs regarding the appropriateness of women working for pay outside the home and their perception of the average belief held by members of their local community. They find that both women and men overestimate local disapproval for women's work and that the misperception gap is especially large for men. This could lead men to disallow their wives from working for fear of a reputational cost that, in reality, would not come to pass. Bursztyn et al. (2020) offer promising evidence that correcting these misperceptions can lead to an increase in women's labour force participation. In an experiment in Saudia Arabia, Bursztyn and co-authors similarly find that men systematically overestimate the stigma against women's work among their peers. For a randomly selected group of men in the sample, the researchers provide accurate information about the true level of disapproval of women's work within the peer group. In a follow-up survey several months after the information provision, they find that treated men are more likely to report that their wives have applied or interviewed for a job outside the home.

Motivated by the Saudi Arabia evidence, Bursztyn et al. (2023) surveyed men and women from across 60 countries on their personal beliefs about women's right to work and their perception of the average belief in their society. They find that underestimation of approval for women's right to work is widespread, which suggests that correcting beliefs could be an effective means of increasing rates of women's work in many settings.

The above studies describe interventions that aim to increase women's work via changing gender attitudes; exciting recent work demonstrates that gender attitudes may also shift as a result of an increase in women's work. First, as discussed in the previous section, Field et al. (2021) find that giving women more control over their income through direct deposits into their own bank accounts increases women's labour supply. Three years later, women who were induced to work as a result of the intervention also report more liberal attitudes towards women's employment. Strikingly, the researchers also find that both these women and their husbands perceive a lower level of stigma surrounding women's work within their community. This may be because participant households directly updated about the strength of social sanctions as a result of their own experience, or because the intervention caused them to observe more women working in their local community, leading them to infer that the social costs of work are lower than they expected.

Ho et al. (2023) similarly find that the experience of working changes women's own gender attitudes. In an experiment in West Bengal, India, the researchers offer women in rural and urban areas data-entry jobs that











can be completed from home and on schedules that accommodate women's domestic responsibilities. They find that offering women flexibility greatly increases take-up and, as a result of their initial work experience, makes women more willing to accept a less-flexible, outside-the-home job upon completion of the flexible-job intervention. In a short-run follow-up survey, the researchers find that women's work experience caused them to adopt more liberal attitudes with respect to gender roles inside and outside the home. The results of this study highlight the potential gains to be made from policy interventions that encourage women's work while accommodating current norms (in this case, norms centred on female seclusion within the home and norms centred on women's domestic responsibilities).

Taken together, the findings described in Field et al. (2021) and Ho et al. (2023) suggest that short-run interventions that encourage women's labour force participation could have larger medium- and long-run multiplier effects: if participant women and their families increase their openness to women's employment as a result of treatment, thereby lowering the average level of opposition to women's work within a community, this could lead other women to decide to participate in the labour force. The existence and magnitude of this multiplier effect remains an open question for future research.

2.4 Psychology

Economists are increasingly using insights from psychology to shed light on topics in development (Kremer et al. 2019). We review evidence on psychological determinants of female labour supply, but note much research remains to be done. To structure our review, we follow DellaVigna's (2009) classification of behavioural deviations from standard economic models as relating to preferences, beliefs, or decision-making, though we acknowledge that the evidence does not always fit exclusively into one of these categories.

Starting with preferences, Orkin et al. (2023) consider the role of aspirations in determining women's economic trajectories. Women's aspirations for their socioeconomic positions could determine their labour supply, but people living in poverty may not have the education or role models needed to set higher aspirations for themselves. The authors randomise whether impoverished women in Kenya were offered a 60-90 minute workshop designed to raise aspirations (while keeping them in reach) and to encourage women to plan and act towards their goals. Compared to a placebo workshop, the aspirations workshop raised female labour supply, as measured on a survey 17 months post treatment. A separate randomly selected subsample was assigned a cash transfer, and the aspirations treatment was also randomly assigned in this subsample. The authors find no effect of the aspirations treatment when cash was given, possibly because cash itself raised aspirations. Ahmed et al. (2023) conducted a related study among final-year female undergraduates in Pakistan, randomising whether subjects were given a light-touch, video-based intervention showcasing employed women they could relate to. This role model treatment left labour supply outcomes largely unaffected for the first 15 months after treatment, though treated women were more likely to be working 18 months post treatment, at the start of Pakistan's first Covid-19 lockdown, when many primary earners had lost jobs and the opportunity cost of women staying out of the labour market would accordingly have been higher. Evidence from high-income countries on women in STEM fields (Carrell et al. 2010, Griffith 2014, Porter and Serra 2020) suggests that role models might also be particularly effective at prompting women to enter male-dominated fields.

In terms of beliefs, McKelway (2023b) studies the role of women's generalised self-efficacy (GSE) in determining their economic outcomes. GSE refers to beliefs in one's ability to reach goals. McKelway outlines a model in which low GSE keeps women from pursuing economic goals, which keeps them from learning they could succeed and traps them with low GSE. She randomises whether women in rural India were offered a psychosocial intervention designed to raise GSE or a placebo. Both curricula were delivered across nine sessions held over four weeks. McKelway cross-randomised whether women's family members were shown a video promoting a female employment opportunity. The GSE treatment alone raised women's employment. This effect is seen in the months following the treatment but had faded one year later, perhaps due to other constraints on women's labour supply. The promotion alone also raised











employment in the short run, while assignment to both treatments rather than neither had a positive but small and insignificant effect on employment.

Ashraf et al. (2022) study the role of mental imagery in decision-making. Research in psychology and neuroscience suggests visualising future outcomes "in the mind's eye" can improve the quality of decision-making. The authors randomised would-be entrepreneurs in Colombia to a standard business skills training or to a business training that included imagery-based learning. The trainings were delivered in the second half of 2019 across ten, three-hour sessions. The authors find that relative to the standard training, the imagery-based training significantly increased an index of women's income and business sales, both before and during the Covid-19 pandemic.

Closely related to psychological constraints to labour supply are constraints imposed by mental illness. Mental illness could affect labour supply through a variety of channels, for instance making work physically costlier or crippling individuals with self-doubt. A meta-analysis finds treating mental illness improves labour market outcomes in developing countries (Lund et al. 2022), but relatively less is known about effects for women in particular. One sort of mental illness that differentially affects women is depression around the time of childbirth. In a randomised trial, Baranov et al. (2020) evaluate psychotherapy for prenatally depressed mothers in Pakistan. Seven years post treatment, treated women were less likely to be depressed and had greater financial empowerment. They were also more likely to be working, but the effect is not significant, in part because very few women in the sample work. Angelucci and Bennett (forthcoming) similarly do not find that medication increases the labour supply of depressed women in India.

2.5 Safety and harassment

There is a nascent but fast-growing literature on how harassment and perceptions of safety outside the home affect women's economic choices. Sexual harassment ranges from verbal harassment (such as catcalls, whistling or emotionally abusive statements) to visual harassment (such as leering or staring) to physical harassment (such as men exposing themselves, groping, other forms of touching, assault, or being forced into a sexual act). Such harassment affects women's educational attainment, their physical mobility and labour market outcomes. Here we focus on the harassment women face from the beginning to the end of their journey into the labour force, starting with the harassment that is perpetrated by staff or fellow students in educational institutions, to the harassment they face from strangers or service providers in public spaces and finally the harassment by bosses or co-workers in a workplace.

In educational institutions

Violence in schools is a major problem around the world. For example, three out of ten adolescents in Latin America have suffered some form of sexual harassment in schools, and 1.1 million girls within the region have suffered some form of sexual violence (UNICEF 2017, UNICEF 2018). Parkes and Heslop (2011) show that students experience violence in many forms in schools in Ghana, Kenya, and Mozambique, ranging from whipping and beating to peeping and sex in exchange for goods. Additionally, most sexual violence at schools is perpetrated by peers while most of the physical violence is perpetrated by teachers (Parkes and Heslop 2011, Together for Girls 2021a, Together for Girls 2021b, Devries et al. 2018, Samati 2021).

Such harassment and violence in schools affects students' learning outcomes. Most of the existing evidence on the negative effects of violence in schools is based on studies conducted in high-income countries. Being a victim of violence in school is negatively associated with learning outcomes (Ponzo 2013, Eriksen et al. 2014, Contreras et al. 2016), and positively associated with student dropout, student mobility, and absenteeism (Brown and Taylor 2008, Dunne et al. 2013, Solotaroff and Pande 2014). Evidence also documents lasting negative effects over the life cycle both in the likelihood of employment during adulthood and dimensions of individual well-being related to mental health (Brown and Taylor











2008, Sarzosa and Urzúa 2021). In low-income countries where there are likely additional constraints to educational attainment, the small amount of evidence is more mixed. Using a sample that represents more than 80% of girls aged 15-19 across 20 countries in sub-Saharan Africa, Evans et al. (2023) compare girls in and out of school, but they do not find any statistically significant differences in harassment experiences of girls by school enrollment. Palermo et al. (2019) on the other hand analyse surveys of violence against children from six countries and find mixed results of the association between school enrollment and the risk of violence.

There has been an increase in both the programmes to address violence in schools as well as evidence on the efficacy of these programmes in recent years. Karmaliani et al. (2020) conducted a randomised controlled trial to evaluate a structured play-based life-skills intervention implemented in schools in Hyderabad, Pakistan, and found that it led to significant decreases in self-reported peer violence victimisation, perpetration, and depression. Smarrelli (2023) studies the effects of investing in school principals' skills to manage school violence in Peru by training them in identification and monitoring of different forms of violence between students and teacher-to-student, adoption of response protocols, and the implementation of positive discipline strategies. She finds that this training increased reported violence and reduced school switching or student mobility by 20% for students in treated schools relative to control schools, but finds no effect on school dropout or learning outcomes. Also in Peru, Gutierrez et al. (2018) find that increasing awareness among students about the negative consequences of harassment and encouraging them to stand against this problem and facilitating students' ability to report violent incidents led to positive outcomes: the intervention reduced students' bystander behaviour and increased their willingness to report violence, reduced the likelihood of changing schools and of dropping out, and improved student achievement in standardised tests in the medium term. Amaral et al. (2023) test a combination of teacher and student training in Mozambique and find that it reduced sexual violence perpetrated by teachers towards girls by almost 50%. There is also evidence in high-income countries on state-level interventions such as anti-bullying laws that have been found to be effective in reducing victimisation and improving students' mental health (Rees et al. 2022).

Women also face sexual harassment in higher educational institutions. For example, in India one in ten respondents reported being sexually assaulted by a person from their educational institutions (Mukherjee and Dasgupta 2022) while in the US, 22% of college women have experienced dating violence and nearly 20% have experienced completed or attempted sexual assault since entering college (Bondestam and Lundqvist 2020). There is very limited work in economics on understanding the extent, causes, consequences of, or policy solutions for such harassment. A few exceptions to this are the work by Lindo et al. (2018) and Sharma (2023). Lindo et al. (2018) exploit the timing of college football games and show that increased revelry leads to higher rates of sexual assault in college-aged victims (17-24 years) in the US. Sharma (2023) evaluates the effectiveness of class-based sexual harassment awareness training with university students in Delhi and finds that training men reduces women's reports of sexual harassment by classmates, led to no improvement in men's attitudes towards women and a long-lasting reduction in romantic relationships between men and women within the classroom.

In public spaces

Harassment in public spaces is pervasive. For example 86% of women in Brazil, 79% in India, and 86% in Thailand have been subjected to harassment in public in their lifetime (ActionAid 2016). Women's own safety concerns or their parents' concerns related to safety while traveling have been alluded to as a potential mechanism affecting women's access to schooling and skills training programmes (Mukherjee 2012, Burde and Linden 2013, Muralidharan and Prakash 2017, Jacoby and Mansuri 2015, Cheema et al. 2022, Alba-Vivar 2023). More directly, lack of safety has been found to affect women's mobility patterns. Christensen and Osman (2023) use data on transport mode usage and safety perceptions in Cairo, Egypt, to show that women substitute away from unsafe modes of public transport when provided with fare subsidies for Uber, a ride-hailing service. Perceived travel safety affects women's higher educational choices. Borker (2021) shows that women choose lower quality colleges than equally high achieving men in Delhi, India, to travel by a safer route to university. She finds that women are willing to choose a











college that is in the bottom half of the quality distribution over a college in the top 20% for a route that is perceived to be one standard deviation (SD) safer. Men on the other hand are only willing to go from a top 20% college to a top 30% college for an additional SD of perceived travel safety.

Expected harassment in public spaces has also been shown to be correlated with women's labour force participation on the extensive margin. Women in India are far less likely to seek outside employment in neighbourhoods where the self-reported level of sexual harassment is high (Chakraborty et al. 2018) or where local media reports of sexual assaults are high (Siddique 2022). In Lahore, Pakistan, Field and Vyborny (2022) show that provision of a women-only transport service to and from work increased job search behavior for women relative to mixed-transport offer. Additionally, Buchmann et al. (2023) highlights how provision of safe transport can also increase the demand for women workers by reducing their perceived costs to employers who exhibit paternalistic discrimination. These results raise the possibility that in environments where women's safety and mobility is severely constrained, it could be profitable for businesses to offer transportation to their female employees.

In recognition of women's safety in public spaces being an important constraint limiting not only women's physical mobility but also their economic mobility, several policy solutions have been evaluated. Investment in large-scale infrastructure projects that make it faster and safer for women to use public transport have been found to improve women's economic outcomes. Martinez et al. (2020) show that Bus Rapid Transit (BRT) and elevated light rail investments in the metropolitan region of Lima, Peru, led not only to an increase in the use of public transport by women closer to the new transport system compared to those father away, but also a 10 percentage point increase in the probability of being employed for women and an increase of 23% in the earnings per hour; men did not experience any such gains. Kondylis et al. (2020) evaluated the women's only cars in the Rio de Janeiro supervia and found that 20% of female riders are willing to pay 20% more for a reserved space, and over a one-year period, an average female rider is willing to pay the equivalent of 0.35% of the minimum wage to travel in women-only cars.

What policies have been proposed to address this harassment? While being one of the easier policies to implement, segregated spaces can have unintended consequences, where opting for strict gender-based segregated public transport is seen as the "proper" choice for women commuters, and women traveling outside the reserved spaces are seen as provoking harassment or "asking for it" (Kondylis et al. 2020). Segregation has also been found to reduce sexual violence faced by women but increase nonsexual aggression in the male compartments such as insults or shoving (Aguilar et al. 2021). Fare subsidies targeting women have been found to be effective in increasing the take-up and use of the subsidised mode of transport (Borker et al. 2020), but there is significant heterogeneity in the effects based on women's educational level and socio-economic status. Such subsidies have also been found to increase job search behaviour for unemployed women (Chen et al. 2023). Amaral et al. (2023) find that patrolling by police that targets sexual harassment in public spaces leads to a reduction in severe forms of harassment by 27% and improves women's mobility, highlighting how creating safe spaces can help women move more freely.

At work

Harassment at work affects a significant number of women, although the prevalence varies across countries. For example, 12.6% women in Sweden report being sexually harassed at their workplace in the last 12 months based on a bi-annual nationally representative survey of the employed population aged 16-64 years (Folke and Rickne 2022) while 90% of women interviewed across 2,910 organisations in Uganda report being sexually harassed by their male superiors at work (ITUC 2014). Younger women, women with temporary contracts, women in leadership positions, and those in male-dominated workplaces are more likely to be harassed at work (Agbaje et al. 2021, Folke and Rickne 2022). Much like all reported data on violence against women, workplace harassment also suffers from underreporting. Cheng and Hsiaw (2022) develop a model in which harassment is underreported if there are multiple victimised individuals because of coordination problems. Dahl and Knepper (2021) examine causes of underreporting, providing evidence that US employers use the threat of retaliatory firing to coerce workers not to report sexual harassment.









Given that rules around worker safety are more likely to be lacking altogether and/or imperfectly enforced in developing contexts, one might expect both rates of unsafe working conditions and underreporting of such conditions to be even more prevalent in these settings, with worse consequences for workers. Indeed, Boudreau et al. (2023) document that unsafe working conditions and harassment are prevalent in the Bangladeshi garment sector. This sector is an important employer of women across developing countries, employing over 50 million women workers (RISE 2023). To incentivise workers to truthfully report instances of harassment, Boudreau et al. (2023) provide them with plausible deniability by falsely coding some of their reports of no harassment as true. The authors find that 13.5% of workers report being threatened in the workplace, 5.7% report being subject to physical harassment, and 7.7% report being subject to sexual harassment. And what makes the issue even more problematic is that reporting could be made worse by well-intentioned interventions like social norms training for potential bystanders, which can potentially inspire "free-riding" among participants who perceive that someone else will intervene when they learn that the majority of their peers disapprove of an activity (Rhodes et al. 2023).

In terms of the consequences of harassment, we know very little about its effect on workers' labour supply and well-being, and policies to address it. From the limited evidence that exists, we know that harassment limits Swedish women from applying to jobs where they are the gender minority and women who face harassment are more likely to take a pay cut to switch to jobs with more women colleagues (Folke and Rickne 2022). Consistent with these results, in Finland, Adams-Prassl et al. (2022) find that violence against women at work reduces women at the firm both by reducing the number of new women hires as well as women leaving the firm. They also show that women managers are more likely than male managers to fire perpetrators thereby mitigating the negative impacts of harassment on women. Interestingly, one way to increase the number of women managers is by implementing sexual harassment training programmes for managers (Dobbin and Kalev 2019).

Having women in managerial roles has other positive benefits on female employees. For instance, plausibly random assignment to a female manager in a Bangladeshi garment factory increases female workers' say in decisions in their own households (Uckat 2023). In the United States, female principals and superintendents also reduce the gender wage gap that arises when flexibility is introduced into the wage-setting process among public school teachers (Biasi and Sarsons 2022).

2.6 Workplace Amenities

Despite large improvements in women's education and declines in their fertility over the last few decades, women in developing countries continue to work and earn substantially less than men. Across a series of surveys, women identify inadequate workplace conditions, or "amenities", as an important barrier to their participation. For example, over 30% of working women cite low workplace safety or flexibility as their main challenge (Ray et al. 2017). Over 30% of married Indian women report wanting to enter the labour market, but only if offered part-time jobs (Fletcher et al. 2017). And women are willing to accept a 14% pay cut for shorter commutes (Le Barbanchon et al. 2021). In other words, modern workplaces are ill suited to the needs of working women, and especially those of working mothers.

In this section, we begin by describing the current state of research on the amenities that crucially underlie women's participation and retention in the labour market in developing countries. We subsequently outline how the prevalence of jobs that do not provide these amenities, and which are therefore ill suited to the needs of working women, can generate gender wage gaps, both by directly reducing women's productivity, and by conferring employers with higher monopsony power over them. Finally, we examine the role of various demand-side institutions in influencing the design of jobs, how they can change workplaces to become more female-friendly, and the consequences of doing so.

Amenities

Women in developing countries regularly bear the double burden of work and home, suggesting that amenities that enable them to balance the two could be instrumental in increasing women's participation











in the labour market. Several recent papers find evidence in favour of this hypothesis.

Corradini et al. (2023) study a reform at Brazil's largest trade union federation (the Central Unica dos Trabalhadores, or CUT), that caused a fifth of Brazilian employers to increase their provision of female-friendly amenities – including expansions of maternity leave, flexibility, and childcare. The authors find that a 19% increase in female-friendly amenities increased women's retention at affected employers by 10% and caused women to queue for jobs there (a 10% increase in women who have probationary contracts, which employers use to screen job applicants).

In addition to amenities that improve work environments in the office, flexible work arrangements that enable women to work from home instead of the office are also shown to dramatically increase women's labour force participation. In two randomised controlled trials in India, Ho et al. (2023) and Jalota and Ho (2023) evaluate women's willingness to take up and pay for flexible work. Ho et al. (2023) find that women who are offered the option to perform gig work from home are three times as likely to take up work (48%) compared to women who are offered the same job in an office (15%). In Jalota and Ho (2023), a similarly flexible work arrangement doubles women's take-up of gig work, from 27% to 56%. The latter also find that women are willing to forego substantial earnings to avoid working from the office. Doubling wages has no effect on their take-up of office-based work. The McKelway (2023a) study discussed earlier finds, similarly, that informing women and their families about the flexible nature of a job increases take-up.

All four of these papers demonstrate the outsized importance of flexibility in increasing women's labour market participation over the short run. However, the extent to which these gains are sustained over time remains an open question. Corradini et al. (2023) track workers over three years and find persistent improvements in their labour market participation, especially following motherhood. McKelway (2023a) finds no effect on employment one year following the intervention, at least partly because the women in her setting find it difficult to manage work alongside home. By contrast, Ho et al. (2023) find that flexible jobs may serve as a gateway to more inflexible, office-based work by changing household norms regarding the appropriateness of women's work. Women exposed to flexible jobs are 6 percentage points more likely to accept office-based work two to three months later.

A second amenity that is especially valuable to women is safety. We discussed the evidence that harassment from coworkers and supervisors discourages women's labour supply in Section 2.5. On occupational safety, Boudreau (2022) finds that very few Bangladeshi garment factories were complying with a national mandate to set up occupational safety and health (OSH) committees as of 2019. The Bangladeshi government had mandated these committees following the tragic collapse of a garment factory in the Rana Plaza complex in Dhaka, which killed 1134 garment workers. Although few factories complied with the OSH mandate as of 2019, experimentally inducing some factories to comply improved both safety and, importantly, worker satisfaction.

A third amenity that influences women's choice to participate in the labour market and, especially, their choice of employer, given the harassment in public spaces we document earlier, is safe and short commutes. Given the low levels of public safety prevalent in some developing contexts, women may disproportionately choose employers that are close to their homes. Le Barbanchon et al. (2021) find that French women are willing to take a 14% pay cut relative to men for shorter commutes – which constitutes perhaps a lower bound on the willingness to pay among women in developing countries. As discussed in Section 2.5, a lack of safety on public transportation discourages women from choosing high quality colleges (Borker 2021), and being offered safe transportation affects women's labour supply (Field and Vyborny 2022, Buchmann et al. 2023). Commuting constraints affect women's earnings. In Brazil, Sharma (2023) finds that unsafe commutes to alternative employers make women substantially less likely to leave their current employer following a wage cut, giving employers higher monopsony power over them and generating a 10 percentage point gender wage gap among equally productive workers.

Two other amenities merit mention. First, women have an affinity for working with other women, making the presence of female co-workers a valued amenity. This "amenity" could reflect that women possess a strong preference for female co-workers, but it could also reflect traditional gender norms that restrict











women's interactions with men, or practical safety constraints that lead them to avoid predominantly male workplaces. Chiplunkar and Goldberg (2021) document that, consistent with women's affinity for working with female co-workers, female entrepreneurs find it substantially easier to recruit female workers compared to male entrepreneurs. The authors show that female entrepreneurs face higher barriers to starting and expanding businesses than men. Combined, these two facts imply that reducing barriers to female entrepreneurship may indirectly increase female labour force participation. The paper's simulations suggest that eliminating all excess barriers to female entrepreneurship would increase the number of female entrepreneurs five-fold (to 11%), and double female labour force participation (to 60%). Expanding the networks of female entrepreneurs through online networking also improves business outcomes (Asiedu et al. 2023).

Finally, workers likely value being treated with dignity and having voice. Women may especially value these attributes. While very few papers in economics investigate the importance of dignity at work, worker voice has received more attention. Adhvaryu et al. (2022) implement a randomised controlled trial in the Indian garment sector to evaluate the effect of increasing worker voice on turnover and absenteeism. They find that workers, a large majority of whom are women, who are asked to provide feedback after a disappointing wage hike are 19% less likely to quit five months following the voice intervention, and less likely to be absent from work.

Amenities and gender wage gaps

In sum, desirable features of the work environment that improve it for women crucially underlie their choice to participate in the labour market at all, to remain in it, and their choice of employer. Even so, jobs are slow to adapt to the needs of working women (Goldin 2014). For example, only 30% of collective bargaining contracts in Brazil feature any female-friendly clause pertaining to maternity leave, childcare, flexible work arrangements, or the prevention of harassment and discrimination (Corradini et al. 2023). And although work from home opportunities are growing following the COVID-19 pandemic, the vast majority of jobs remain inflexible (Datta et al. 2023). Finally, nearly 8% of garment workers in a large Bangladeshi garment factory are subject to sexual harassment (Boudreau et al. 2023).

That few jobs are well-suited to women's needs limits not only their participation but also generates gender wage gaps. First, it causes women to become less productive in their current jobs. Women are more likely to drop out of and be absent from inflexible jobs, thereby making them less reliable workers (Ho et al. 2023, McKelway 2023a). They are also less likely to return to work following motherhood (Corradini et al. 2023, Kleven et al. 2023), and suffer large earnings penalties when they do become mothers (Kleven et al. 2023). Although less empirically documented, unsafe work environments and commutes surely also diminish worker productivity.

Second, the fact that women have fewer good (high amenity) jobs than men, and are thus less likely to switch employers when underpaid by their current employer, can confer employers with higher monopsony power over women. Sharma (2023) investigates the extent to which gender differences in monopsony power explain the gender wage gap in Brazil, and the sources of this differential monopsony power over women. Using firm-specific demand shocks in the textile and clothing manufacturing industry, she documents that women are substantially less likely than men to leave their employer following a wage cut. The resulting gender difference in monopsony power would generate an 18 percentage point gender wage gap among equally productive workers, and explain over half the observed gender wage gap. Of this, she finds that about half the monopsony gender wage gap is attributable to women's stronger preference for their specific employer, at least partly due to their inability to commute to a new employer when their neighbourhood is unsafe. The remaining half of the monopsony gender gap is explained by the fact that good jobs for women are highly concentrated in the textile and clothing manufacturing industry. By contrast, desirable jobs for men are not similarly concentrated.

What causes these jobs to persist/how can we change them?

Which institutions determine how workplaces are designed, and how can they change to become more female-friendly? Recent research has investigated the importance of several demand-side institutions in making workplaces more female-friendly and the associated tradeoffs.











First, the government can implement female-friendly policies. Field et al. (2021) study the importance of financial inclusion and increasing women's control over their earnings by depositing salaries in women's own accounts as opposed to in their husband's account. In a randomised controlled trial that implements this policy for India's national employment guarantee programme, the authors find a 0.11 standard deviation increase in a measure of women's engagement with the labour market. Garcia et al. (2023) show that providing free childcare increases mothers' labour supply by 6.4 percentage points. Finally, although we lack evidence on the labour supply effects of maternity leave policies in developing countries, research in developed countries finds that they enable women to spend more time with their children with limited long-term effects on employment or earnings (Lalive and Zweimüller 2009, Schönberg and Ludsteck 2014, Dahl et al. 2016).

Second, unions can bargain for improved female-friendly amenities. Corradini et al. (2023) show that when a reform caused Brazil's largest trade union federation (CUT) to prioritise women's needs in collective bargaining, this improved female-friendly amenities by 19% at employers who were negotiating with CUT-affiliated unions compared to those negotiating with a different union. Women valued the increase in amenities, and became less likely to quit and more likely to queue for jobs at affected employers. However, surprisingly, the gain in amenities did not come at the expense of either women or men's wages, employment, or firm profits. Together, these findings suggest that employers were inside their frontier provision of female-friendly amenities.

Third, and increasingly, international buyers can induce their suppliers to improve amenities. Boudreau (2022) finds that buyer-induced compliance with OSH committees in Bangladesh has small, positive effects on safety and worker satisfaction, without reducing wages or employment. Alfaro-Ureña et al. (2022) find that responsible sourcing policies in Costa Rica cause affected employers to increase the wages of low wage workers. However, they also cause employers to reduce employment, which in turn has negative spillover effects on the wages of workers at unaffected employers. Bossavie et al. (2023), by contrast, find that factories exposed to greater international scrutiny improved working conditions and wages, but did not find employment losses. They argue that if firms have monopsony power, external pressure to raise total compensation need not come at the expense of jobs.

Finally, firms can change their own policies. For example, Kuhn and Shen (2013) find that when a Chinese jobs board disallowed employers from explicitly requesting workers of a specific gender, employers became much more receptive to applications from workers of a different gender. This improved the quality of matches and led to win-win gains for both workers and employers. Of course, not all changes have a win-win element: Atkin et al. (2023) find that switching entirely to a work from home policy would increase participation among workers who have greater household responsibilities, but would reduce worker productivity by 18%.

Taken together, existing research on the role of institutions in improving workplaces for women offers a promising insight—that institutions can effectively improve female-friendly amenities, with positive effects on female labour force participation and retention, and the potential to reduce employers' monopsony power over women. A surprising conclusion of some recent studies is that these improvements in female-friendly amenities can manifest without observed tradeoffs in workers' wages, employment, or firm profits. Thus, they suggest the possibility that providing female-friendly amenities is both profitable to employers and beneficial to employees (Boudreau 2022, Corradini et al. 2023).

One possible explanation for these findings is that frictions in the bargaining process or in aggregating workers' interests to the union or firm level (e.g. information or contracting frictions) yields the possibility for win-win situations once attention is refocused on previously ignored issues. An alternative explanation is that, although women are increasingly entering the labour force, employers are only slowly adapting workplaces to the needs of women workers. In either case, the findings imply that policies to elevate worker voice within labour market institutions can effectively reduce gender gaps in participation and compensation. Even more broadly, they highlight the possibility that government policies to improve









female amenities—such as universal childcare—can usher a transition to the frontier provision of amenities without necessarily reducing wages or employment. Of course, not all policies that improve workplaces for women will be costless—for example, shifting entirely to WFH arrangements could dramatically lower productivity (Atkin et al. 2023, Ho et al. 2023). Studying how best to mitigate the costs of these policies remains a fruitful avenue for future work.

3 Factors that affect employers' decision to hire female workers

3.1 Discrimination

A key demand-side barrier to equal labour market outcomes for women is discrimination in hiring and treatment on the job. Outright requests for applicants only of certain gender are still legal in many low-income countries, though by now outlawed in most richer countries (Kuhn et al. 2020). Data from the World Value surveys show that the poorer a country, the more likely respondents agree that "on the whole, men make better business executives than women" (Jayachandran 2015). Economists traditionally distinguish between taste-based discrimination (in which employers dislike hiring or working with women) and statistical discrimination (in which employers infer characteristics of individual women based on average characteristics of women). Both forms have been documented in many developing country settings in the literature, though not all studies clearly distinguish between these categories, and both forms of discrimination interact in many places.

Using rich data from, and experiments run on, a researcher-operated job matching platform in Pakistan, which was offered to representative sets of households and firms, Gentile et al. (2023) estimate that demand side restrictions are a larger constraint to women's job opportunities than supply side factors, especially for jobs requiring only low education levels. Nevertheless, the volume of research on demand side barriers is smaller than on supply-side barriers in developing countries (Gentile et al. 2023), which may be related to higher costs of conducting well-identified studies with employers than with (potential) employees. This section begins with a review of a number of papers analysing gendered patterns in job advertisements in developing countries. It then reviews a number of experiments on discrimination in hiring, and on unequal treatment of women on the job.

Gendered patterns in job advertisements

A series of papers have studied gendered job advertisements on Chinese online job pages. Kuhn and Shen (2013) find that over one in ten job ads on one of the largest Chinese job boards requested applicants of a certain gender, evenly split for men and women. But gender preference is strongly correlated with required age and physical attractiveness of the candidates; 87% of gendered ads requesting young, tall and attractive candidates were asking for female candidates. Two thirds of the variation in requested gender occurs within firms, suggesting that firms target men vs women for particular occupations. Kuhn et al. (2020) find that requests for applicants of a certain gender strongly increase the share of applicants from that gender, even when controlling for firm-job-title fixed effects. Gender-mismatched applicants are less likely to receive a call-back, compared to when applying to an identical job but without gender request, with this penalty being larger for women. Kuhn and Shen (2023) study the effects of an overnight withdrawal of the ability of employers to indicate a preferred gender in job ads on one platform. They observe applications to the same open job ads in the days before and after the ban, and responses of employers to these ads. The ban of preferred gender indications led to large increases in the number of applications from the previously discouraged gender. Notably, applicants from that gender also received a higher share of callbacks. The effects were larger for men applying to jobs initially requesting female applicants, possibly because these jobs had on average less stringent skill requirements than those previously requesting men.









Similar studies of gendered job ads have been conducted in countries such as Mexico, Indonesia, or India, with largely consistent findings. In particular, requested gender strongly correlates with other requested applicant characteristics. Ningrum et al. (2020) find that in Indonesia, 40% of online ads specified a preferred gender, and female applicants were more likely requested to be single or of young age. Using Chinese and Mexican data, Helleseter et al. (2020) find that more than a third of the gender-age relation in requests is explained by employers' preferences for older men in managerial positions, and for young women in customer contact and helping positions. Using data from an Indian job portal, Chaturvedi et al. (2021) find that jobs requesting female applicants offer on average 7% lower salaries, and the gap is even larger if one compares job offers "implicitly" offered to men versus women, based on text analysis of the job ads. Chowdhury et al. (2018) and Anand (2013) are earlier studies from India that found similar gendered patterns in job ads. While these empirical patterns do not automatically indicate gender discrimination – i.e. treating men with the same productivity as women differently – they are nonetheless consistent with discrimination if a representative of the non-preferred gender with the same potential productivity as the preferred gender is less likely to be hired.

Experiments in hiring processes

Correspondence studies have become a popular tool to study discrimination in the next step of the application process, callback rates to applicants. However, their number is still limited in developing countries. Zhou et al. (2013) sent 19,000 fictitious resumes to Chinese companies, finding that state-owned companies tend to prefer male applicants, while foreign-owned and private firms prefer female applicants. Ozen et al. (2019) do not find gender differences in call-back rates in Turkey in their overall data (they only find one in cases in which the job applicants included socio-economic skills on their CV for jobs whose ads did not ask for such skills).

Buchmann et al. (2023) document the presence of "paternalistic discrimination" in hiring, when employers believe that certain jobs are not suitable for certain applicants, i.e. being too dangerous for female applicants. They observe the hiring process for a night shift office job, for which safe transport for the workers is offered. If information about the safe transport is not provided to the employers, employers are less likely to hire the female applicant.

There are a few examples of successful interventions at the hiring level. Ibanez and Riener (2018) randomly inform applicants about an affirmative action policy in the hiring process for research assistants in Colombia, i.e. a preferential treatment of female applicants. The policy increases the number of female applicants more than it decreases the number of male applicants, with the quality of the top 15th percentile of applications remaining unchanged. Aydin et al. (2023) find that a "blended finance" programme that combines private and public funding increases funding to female entrepreneurs in Turkey. They emphasise the role of the programme in teaching loan officers to evaluate female applicants, which suggests that similar interventions into hiring processes could be effective.

Discrimination on the job

Studies on the unequal treatment of men and women on the job in firms in developing countries are scarce. They mostly study some form of "subordinate discrimination", i.e. where a woman is in a professional leadership position (i.e. a line supervisor), with effective leadership requiring acceptance by his or her subordinates (Gibbons and Henderson 2012), or even his or her clients. Ayalew et al. (2021) let study participants in Ethiopia play a game, and provide them written advice, framed as either coming from a male or female "leader". Participants are less likely to follow the advice when it comes from a female leader, and consequently receive lower pay-offs. However, participants are more likely to follow female leaders' advice if they are presented as highly trained and competent, suggesting statistical discrimination drives the results. Similarly, Islam et al. (2021) find that Indian patients prefer male physicians, though this gap shrinks among physicians of higher castes. Interestingly, Abel and Buchmann (2020) find no different effect of positive or negative feedback to workers depending on whether it comes from a male or female supervisor, in a study with 1,800 Indian gig economy workers. A very similar previous study with U.S. gig workers found that negative feedback provoked more negative reactions among recipients when it came from a female supervisor (Abel 2022).











Macchiavello et al. (2023) randomise production lines in Bangladeshi garment export factories to receive newly promoted male or female line supervisors. They find that lines receiving female supervisors have lower productivity, but this is driven by lines with workers with negative beliefs about the abilities of women as supervisors at baseline. Furthermore, workers on lines allocated female supervisors are more open to having female supervisors in the future, even if they graded their randomly allocated supervisor worse than workers on lines that were allocated a male supervisor. Meanwhile, Doering and Thébaud (2017) randomise whether new microfinance clients are initially assigned a male or female loan manager, and show that those assigned female managers comply less with managers directives, and continue to do so when later reassigned to other managers, regardless of the new manager's gender.

We conclude this section by pointing towards two under-studied areas in the discrimination literature. The literature on gender discrimination in labour markets on the African continent is still very limited. Gradín (2021) documents strong occupational gender segregation in South Africa, which cannot be explained by worker's observables such as education. Shepherd (2008) applies a Oaxaca-Blinder decomposition to gender wage gaps in South Africa, showing that the decline in gender discrimination stalled after 2000. Finally, Muñoz-Boudet et al. (2013) conduct focus groups with men and women on gender discrimination in 20 (mostly developing) countries across the world. Alongside a wealth of insights on all forms of gender discrimination, and its consistency across the world, they also document perceived discrimination against men in some labour markets, in particular in former planned economies and otherwise struggling economies, a topic that remains otherwise largely unexplored.

3.2 Education and skills

Increasing human capital – through formal schooling, vocational training, and entrepreneurship training – could increase women's potential earnings, and, correspondingly, their labour force participation. However, this possibility depends on the availability of jobs that reward increased human capital and the absence of other binding constraints to female labour supply. Indeed, Bandiera et al. (2022) find that training programmes are more effective when women's labour supply is already high. The empirical evidence is correspondingly mixed.

Formal schooling

Estimates from observational data suggest that the returns to a year of education in low-income countries are 7.6% on average, and are higher for women – by 1.5 percentage points, or 25% – than for men (Peet et al. 2015). Despite these differences in potential returns, women continue to lag behind men in educational attainment.

A wave of reforms in the 1990s and early 2000s that made primary schooling free had large impacts on enrollments, often disproportionately benefitting women. Osili and Long (2008), Keats (2018), Zenebe Gebre (2020), and Chicoine (2021) all find that these reforms boosted female attainment relative to males in Nigeria, Uganda, Malawi, and Ethiopia, respectively. An exception is Lucas and Mbiti (2012) who show free primary schooling increased gender gaps in Kenya. Both Keats (2018) and Chicoine (2021) find that women who benefited from free primary schooling had improved labour market outcomes, including increased probability of paid or skilled work (by 7-9 percentage points). In contrast, Zenebe Gebre (2020) finds no evidence of any labour market effects.

More recently, attention has shifted to improving access to post-primary schooling as well, either through reducing fees or introducing scholarships. Filmer and Schady (2014) evaluate a programme that randomly allocated scholarships to low-income primary school graduates in Cambodia and don't find any evidence of an effect of increased post-elementary education on labour market outcomes, for either women or men, in late adolescence and early adulthood. In contrast, Duflo et al. (2023) find that a secondary school scholarship programme in Ghana increased female income (by a substantial 24-30%) and had no effect on male income. However, these earnings gains took almost a decade to be realised as secondary school









graduates apparently prefer to remain unemployed as they wait for a potential admission to tertiary schooling programmes that serve as gateways to relatively high-paying public sector jobs (such as teachers and nurses). Overall, the effects of secondary schooling, including those for women, were below baseline expectations of both parents and participants.

Vocational training

McKenzie (2017) summarises the evidence of the effectiveness of vocational training programmes in low- and middle-income countries (see also Buvinić & Furst-Nichols (2016) for an earlier review). The typical vocational training programme features about three months of classroom instruction followed by 2-3 months of on-the-job training. They are often targeted to either the unemployed, low-income or "at-risk" youth. Training may feature hard skills such as those needed to perform an occupation-specific task, or soft skills including communications, self-confidence, and personal effectiveness, or both. Few studies empirically test whether one type of training is more effective than another.

In general, the effects of vocational training on labour market outcomes, if any, are modest and tend to fade over time. Of the 12 studies McKenzie (2017) reviews, only nine measure effects on employment. Of these, only three find statistically significant impacts, with an average (unweighted average intent-to-treat (ITT)) effect of 2.3 percentage point gain in employment and a 3.6 percentage point increase in formal employment. Across studies, the point estimates of the effect training on earnings are positive, with an average of a 17% increase, but only two studies find effects that are statistically different from zero. Overall, the returns from vocational training are comparable to the expected gains from an equivalent amount of time in formal schooling.

Further, McKenzie (2017) notes there is little evidence that vocational training is systematically more effective for women. Of the ten studies reviewed, only four formally test for differential effects by gender, finding that equality either cannot be rejected or, in one case, that the impacts are larger for men.

The results from evaluations that have emerged over the last five years are largely consistent with these earlier findings, often showing modest gains, but no strong evidence in favour of one type of training over another or differential impacts across genders.

Chakravarty et al. (2019) study a vocational skills training programme targeted to youth in Nepal using a regression discontinuity design. The Employment Fund (EF) is the largest youth training programme in the country serving 15,000 participants through 600-700 training courses per year. The programme consists of one to three months of classroom training, followed by six months of paid on-the-job training. In addition to hard skills, the training also provides life skills training to women on negotiation, workers' rights, sexual and reproductive health, and discrimination response. Nine to eleven months after training, women are 8 percentage points more likely to be employed and 16 percentage points more likely to be employed in the non-farm sector, and their earnings double. The effects on any employment fade after two years in a follow-up sub-sample, but point estimates for the impacts on the likelihood of non-farm work, hours, and earnings remain nearly identical to the short-run results. For men there are no short-run effects (and these are statistically different from women), but after two years the effects for men increase and are indistinguishable from those for women.

Field et al. (2019) use an admission lottery for an oversubscribed secondary-level Technical Vocational and Educational Training (TVET) programmes in Mongolia to measure impacts on labour market outcomes. Take up of the training, conditional on winning the lottery, is almost twice as high for females relative to males. Intent-to-treat effects show that women admission winners were 6.8 percentage points (15%) more likely to be employed for more than a month, and 4.7 percentage points (23%) more likely to be employed in a paid job lasting more than a month. The effect sizes for male admission winners were about half as large. Two years following the training programme, impacts remain large and statistically significant for women, and increase somewhat in size and statistical significance for men. In both the short- and longer-run, earnings increase for women by about 25%, while for men earnings impacts are









close to zero and statistically insignificant. Training increased the probability women were employed in both the government and private sector, whereas for men training increased the likelihood of obtaining internships.

Hardy et al. (2019) study the impacts on labour market outcomes of Ghana's National Apprenticeship Program (NAP) using a randomised control trial. The programme matched applicants who had not completed secondary school to free apprenticeships in microenterprises in masonry, welding, carpentry, garment-making, and cosmetology. Approximately four years after the start of the programme, treated participants are about 3 percentage points (25%) less likely to be employed and have about 13% lower labour earnings, though these effects were not present among women who entered cosmetology apprenticeships. Men, on the other hand, are more likely to still be apprentices. Hardy et al. (2019) also find that participants who were matched with trainers whose enterprises had been in business longer, and had higher profits, had higher own-enterprise profits themselves – large enough to offset any losses from forgone wage labour.

Da Mata et al. (2021) also use admission lotteries to estimate the effects of an intensive vocational training programme focused on disadvantaged individuals in Brazil. PROSUB (programa subsequente) is a government-operated, tuition-free programme open to public secondary school graduates with the goal of helping them enter the labour market. The programme includes 18 months of classroom training (six months of subject knowledge training including math and language, followed by 12 months of vocational training), and a six months-long internship. Women participants who enroll in the training increase employment by 4-5 percentage points relative to a mean employment rate of about 30%. The effect for male enrollees is small and not statistically significant. There are, however, no effects on earnings. Similar to Field et al. (2019), Da Mata et al. (2021) also find that impacts are reduced for participants who enter the labour market during recessions.

Das (2021) measures the impacts of on-the-job and classroom training targeted to unemployed youth in Bangladesh. Individuals aged 15-30 with no more than eight years of schooling were randomly assigned to receive apprenticeships with a local "Master Crafts Person" through local BRAC branch offices. In a random half of the branch offices, individuals were also provided with classroom-based training on trade-specific skills and soft skills, including financial literacy, market assessment, and basic English. Nearly two years after the training, women participants' long-run earnings are no higher than controls (self-employment earnings increase but are offset by a decrease in earnings from casual labour), whereas the effect on men's total earnings, driven by an increase in wage employment. Point estimates for the effect on employment are nearly twice as large for those who received both classroom and on-the-job training, but this difference is not statistically significant.

McIntosh and Zeitlin (2022) study a workforce training programme targeted to underemployed young adults in Rwanda in a randomised control trial. The training consisted of three ten-week modules covering basic business skills (e.g. accounting) and soft skills, sector-specific skills (develop a business idea, identify market opportunity, outline operation and financing, make business plan), and technical training (e.g. tailoring, hairdressing, carpentry, or beekeeping). Following completion of all three modules, participants were then placed in apprenticeship. Three and half years after treatment there was no change relative to controls in the probability of working, but hours in off-farm paid work or microenterprises increased by 3.32 hours per week (17%). Own enterprise sales and profits increase statistically significantly for men. Impacts across all outcomes are lower for women, but formal tests cannot reject equality with men. Overall, the training helped move individuals out of agricultural wage labour into employment or entrepreneurship, but, for either gender there was no change in income and no change in household consumption per capita.

Calderone et al. (2022) use a randomised control trial in Tanzania to measure the impact of a skills training programme with an explicit gender focus. Strengthening Rural Youth Development through Enterprise (STRYDE 2.0) is a three-month classroom-based programme on life and career skills, including training in self-awareness, self-confidence, personal effectiveness, personal finance management, and business plan











development. The classroom component is followed by nine months of technical assistance and support from trainers, as well as support to connect to potential employers. As part of the emphasis on gender, approximately half the trainers are female, women are permitted to attend classes with their children, and early training sessions focus on challenging gender stereotypes. After two years, hard skills, business skills, soft skills, and social skills all increase by about 0.2 standard deviations, with no differences across genders. For women, labour participation increases by almost 5 percentage points (6%), an employment quality index (measuring job permanency, hours, and satisfaction) increases by 0.2 standard deviations (70%), and an economic outcome index (measuring income, savings and assets) increases by 0.12 standard deviations (36%). For men, point estimates across these outcomes are all small and statistically insignificant (although the hypothesis that effects are the same for women and men cannot be rejected).

Kugler et al. (2022) provide additional long-run follow-up of the vocational training programme in Colombia studied by Attanasio et al. (2011) and Attanasio et al. (2017). The programme, Youth in Action, provided a three-month classroom training followed by a three-month apprenticeship in formal sector companies. Attanasio et al. (2017) found training increased formal employment for both men and women by more than 4 percentage points ten years following training, and raised earnings for women by as much as 20% (effects for men were smaller, but a test for equality with women could not be rejected). Kugler et al. (2022) additionally finds that recipients of vocational training go on to obtain more formal schooling as well. Programme participants were 1.4 percentage points (27%) more likely to complete secondary school, and 3.5 percentage points (31%) more likely to enroll in tertiary education (women tend to go on to vocational colleges). There is suggestive evidence the vocational training, and subsequent labour market gains, helps raise expectations, relax credit constraints (particularly for women), and provides information about own ability.

Adhvaryu et al. (2023) randomised women employees in garment factories in India into a workplace-based training programme on communication, time management, problem solving and decision making, and effective teamwork. Treated women increased productivity by 13.5% (relative to control), with stronger effects for women with fewer baseline skills and among women who work in teams alongside other coworkers (i.e. roles that are more likely to involve cooperation, communication, and other soft skills). Productivity gains are long-lasting and the programme is accordingly profitable for the firm. However, there are no effects on wages or retention, possibly due to frictions (such as imperfect information) in the labour market. While the soft skills included in the training programme are potentially transferable, they are likely unobserved by potential employers.

Barrera-Osorio et al. (2023) study the effects of random assignment to an oversubscribed vocational training programme on labour market outcomes for low-income men and women in Colombia. The Inclusive Employment Program (IEP) is a six month-long training in skills relevant for service sector employment (e.g. sales, cashiers, security); some participants were randomly assigned soft skills, including self-esteem, work ethic, organisation, and communication. Overall, training increases formal employment by 19 percentage points for men and apparently has no effect for women participants. One year after the end of the programme the treatment with additional soft skills training is less effective, but this difference disappears after two years. Women's soft skills do not appear to have been affected by the training.

While this literature is extensive, the mixed results suggest that job training itself is not likely to be effective in the presence of the type of other barriers to women's work we discuss in this review. There are also still open questions about the circumstances in which specific training targeted to jobs in which women are underrepresented can be particularly effective, especially at prompting women to enter traditionally male-dominated fields. This could be important for women's success; Alibhai et al. (2017) document that female-owned enterprises in male-dominated sectors have higher profits than female-concentrated sectors. Correspondingly, BRAC has focused on recruiting women to its driving programme, with anecdotal evidence of successes. However, we know of no formal programme evaluation that has been done.









Training entrepreneurs

A related set of papers look at training specifically focused on existing entrepreneurs. McKenzie (2021) and McKenzie et al. (2023) summarise the evidence on the impacts of small business training in low-income countries. The typical programme is designed to teach participants a range of business practices (from generating business plans to pricing and marketing to basic bookkeeping and accounting), usually takes place in a classroom setting, and lasts less than two weeks. A meta-analysis shows that training increases profits and sales by 5-10% on average (McKenzie 2021). However, there is a lot of heterogeneity across studies in terms of approaches, samples, and effects, and most are underpowered to detect impacts of this size. Therefore, it is difficult to draw strong conclusions about what types of training will be most effective and for whom.

Both McKenzie (2021) and McKenzie et al. (2023) discuss the few attempts to better tailor business training toward women. Bulte et al. (2017) and McKenzie & Puerto (2020) evaluate the ILO's Gender and Enterprise Together (GET Ahead) programme in Vietnam and Kenya, respectively. The training combines standard business instruction with topics on gender attitudes and self-efficacy. The programme had no measurable effect on profits in Vietnam, but raised firm profits by 5% after one year and by 15.4% after three years in Kenya. Neither study, however, is able to disentangle the effect of the gender component from the rest of the business training.

There is also some evidence that the effectiveness of business training programmes depends on the characteristics of trainers and constraints on women's participation. Field et al. (2016) study a business counseling intervention among customers of a women's bank in India and find that the training was effective at increasing business activity and loan take-up among a subset of women randomly invited to attend with a friend. Attending the training with a friend, rather than alone, does not alter the use of recommended business practices or boost business confidence, suggesting that effects are driven by other channels such as increased peer support or help overcoming mobility constraints imposed by social norms. Alibhai et al. (2019) show that women's outcomes on a personal initiative and psychology training are positively associated with trainer characteristics, including ever having been a business owner themselves but, equally, also being a woman.

3.3 Globalisation

Changes induced by globalisation – including export growth and tariff reductions – have had a profound impact on labour markets in the developing world. A number of studies seek to understand how these changes have affected the labour market outcomes of women in particular. There are various theoretical reasons why globalisation may have gendered effects on labour market outcomes. First, sectoral sorting is often highly segregated by gender, and globalisation usually leads to the expansion of certain sectors (those in which a country has a comparative advantage). This could lead to differential effects on men and women. Second, globalisation often results in the transfer of new technology to firms in developing countries, which might affect the productivity of men and women differently due to gender differences in relative skills. Third, globalisation often places increased competitive pressure on firms. If there is discrimination against women in hiring or wage-setting, increased competition could reduce discrimination by making it more costly (as Black and Brainerd (2004) found to be the case in the United States).

What does the empirical evidence say? Several cross-country analyses have found that trade and export expansions are associated with higher female employment in developing countries (Wood 1991, Bussmann 2009, World Bank 2012, Rocha and Winkler 2019), though there is by no means a complete consensus (Aguayo-Tellez 2012, Tejani and Milberg 2016, Wacker et al. 2017); results appear to vary based on factors like how globalisation is measured and the choice of control industries/areas. In addition to the cross-country approach, there are a number of studies that focus on individual countries and utilise quasi-experimental variation to estimate the effects of globalisation on female labour market outcomes. These types of studies have generated substantial evidence that one specific aspect of globalisation









– the expansion of export manufacturing – has generated improvements in labour market outcomes for women. In Bangladesh, rapid growth in ready-made garment exports led to higher female labour force participation (Heath and Mobarak 2015). In Mexico, lower export tariffs increased relative female employment and wages in blue-collar manufacturing, due to technology upgrades reducing the need for physical strength and increasing the productivity of women in this sector (Juhn et al. 2014). In Myanmar, exporting garment factories increased employment rates among women living nearby, likely because they offered better working conditions than non-exporting factories (Molina and Tanaka 2023). In these same contexts, women appear to have benefited in domains other than the labour market: for example, through higher levels of human capital investment and female empowerment (Heath and Mobarak 2015, Molina and Tanaka 2023, Aguayo-Tellez et al. 2014).

Of course, the expansion of export manufacturing is not the only possible consequence of globalisation in the developing world. Reductions in tariffs can have negative effects on labour market outcomes in individuals working in import-competing industries, which might be gender-specific. In Brazil, for example, microregions more exposed to tariff reductions saw declines in the employment of both men and women, but larger declines in absolute terms for men (due to their higher representation in the tradable sector) and therefore a reduction in the gender gap in labour force participation (Gaddis and Pieters 2017). In China (Yu et al. 2021) and Peru (Mansour et al. 2022), however, the opposite occurs: import competition (measured by lower import tariffs) increased gender gaps in labour force participation in the long-term. Yu et al. (2021) argue that female-dominated industries faced greater tariff reductions in the Chinese context, while Mansour et al. (2022) argue that in Peru, the relevant difference is within-sector, and women are differentially affected because of imperfect substitutability between male and female labour or occupational segregation.

There are other potential drivers of heterogeneous effects of tariff reductions. Kis-Katos et al. (2018) separately examine the effect of input and output tariff reductions during Indonesia's second wave of trade liberalisation in the 1990s. They find that input tariff reductions increased female employment whereas output tariff reductions had no significant effects. Menon and van der Meulen Rodgers (2008) find that tariff reductions in India's manufacturing sector increased the gender wage gap in more concentrated industries, contrary to the aforementioned theoretical predictions that trade-induced competition should reduce discrimination. They argue this is because of the weak enforcement of standards preventing discriminatory practices and limited bargaining power of women in the labour market. Taken together, these results underscore that the effect of globalisation on female labour market outcomes depends on the precise nature of the globalisation "shock" experienced by a given country, along with the existing economic conditions and institutions of that country. Thus, policymakers who are interested in women's labour force participation (and welfare more broadly) and considering changes to international economic policy should be aware of the gender composition of industries likely impacted.

4 Conclusion

We discuss evidence on constraints to women's labour force participation, on both the supply and demand sides of the labour market. We identify several policies that are consistently helpful in increasing women's labour supply: increasing childcare availability, empowering women within households, psychological interventions, prompting businesses to offer amenities like flexibility that female employees value, and increased globalisation among export industries that disproportionately hire women. Other policies we discuss, such as skills training or depression treatment show more mixed results and likely are not singlehandedly sufficient to increase women's labour supply in environments where women face other large barriers to labour supply, such as social norms or childcare and other household obligations. We also identify several important barriers to women's labour supply – namely, discrimination and a lack of safety and harassment in public spaces – for which policies that address these constraints are very much an open question.









The net effects of changes in these factors on labour force participation moving forward – i.e. will women's labour force participation worldwide rise or fall? – is unclear. There is evidence that worldwide, women suffered disproportionate employment losses during the Covid-19 pandemic (World Bank 2022). At the same time, the pandemic also led to changes in the labour market, such as the rise of remote work, which could potentially increase women's labour supply. While remote work is currently most common in high-income countries, it seems likely to spread to low and middle-income countries as technology further improves. The rapid spread of artificial intelligence also has potential gendered implications, and there is evidence that AI can improve women's outcomes in environments like hiring in the technology sector where they would otherwise face discrimination (Avery et al. 2023). Climate change is another factor that can potentially have big effects on women's labour supply moving forward. Rising temperatures and changing weather patterns may influence the returns to specific crops or industries that differ in terms of their gender composition.

As these trends develop, we highlight several channels for future research that we believe will be impactful. One is that, in several instances, we highlight the fact that similar programmes or policies (such as increases in education driven by school-building programmes) have very different effects on women's labour supply in different contexts, and we hypothesise that contextual factors like job availability in industries in which women have a comparative advantage (or otherwise find it desirable to work) drive these differences. Studies using microdata from multiple countries/contexts that provide theory-driven evidence on the factors that drive this heterogeneity would be very useful, similar to what Ashraf et al. (2020) did in highlighting the crucial role of bride price in determining whether school-building programmes prompt parents to increase their daughters' education.

Two, there are several instances where work that bridges theory and empirics would be welcomed. For instance, we cite evidence that women's bargaining position within the household affects their labour supply, but papers point out that a variety of theoretical models of intrahousehold bargaining can generate that prediction, such as models of collective versus non-cooperative bargaining. While, of course, we don't believe there is one single "true" model of household bargaining, we believe that more research would be valuable to flesh out the intra-household determinants of women's labour supply in various bargaining models, and highlight particular aspects of the bargaining process, such as the potential for veto power (Lowe and McKelway 2023). Similar open questions remain about the dynamics of intrahousehold bargaining over labour supply: e.g. how do husbands respond when working increases their wives' bargaining power?

Three, many of the treatments that we document increase women's labour supply are commonly supplied by governments or NGO's. Theoretically, these treatments could be profitable to individual firms by enlarging their pool of potential employees and allowing existing employees to attend work more regularly and work with increased productivity. This was indeed the case in the soft skills intervention run by a garment firm in Adhvaryu et al. (2022). Additionally, the fact that families who received childcare increased total earnings by more than the cost of childcare in Bjorvatn et al. (2022) is also suggestive that childcare provision could be valuable for businesses. It would be very valuable to have more information on what interventions would represent a profitable investment for private firms, the contexts in which they succeed, and more generally, represent high benefit relative to cost.

Four, and finally, in several instances, we highlight the fact that relatively more is known about constraints to labour force participation than on the effectiveness of concrete policies that might address those constraints. For instance, abundant evidence points out that harassment in public limits women's human capital accumulation and job opportunities. We cite evidence (Amaral et al. 2023) that police patrols focusing on sexual harassment reduce harassment and improves women's mobility, but what other interventions are effective? Comprehensive and large-scale evidence on the effects of such policies is especially important in light of potential unintended negative consequences of policies such as single-gender areas on public transportation, which might reinforce the notion that women should not appear with men in public (Kondylis et al. 2020). We hope that more information on these policies – and more











broadly, policies to increase women's labour supply – will allow more women and their families to reap the benefits that a job can provide.

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